

**HABERSHAM COUNTY BOARD OF COMMISSIONERS**  
**EXECUTIVE SUMMARY**

**HABERSHAM COUNTY BOARD OF COMMISSIONERS**  
**EXECUTIVE SUMMARY**

**SUBJECT:** FY25-26 Contract with Legacy Link

**DATE:** October 8, 2025

☒ **RECOMMENDATION**

☐ **POLICY DISCUSSION**

**BUDGET INFORMATION**

☐ **STATUS REPORT**

ANNUAL- \$

☐ **OTHER**

CAPITAL-

**PRESENTED BY:** Kathy Holcomb, Habersham Senior Center

**COMMISSION ACTION REQUESTED ON:** December 15, 2025

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**PURPOSE:**

Requesting approval and Chairmen's signature to secure State and Federal funds for senior meal services at the Habersham County Senior Center for FY July 1, 2025, to June 30, 2026, as per contract with The Legacy Link, Inc.

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**BACKGROUND / HISTORY:**

Annual contract approval with Legacy Link for aging and wellness funded services provided to the elderly and homebound clients of Habersham County Senior Center. With these funds in FY 2025-2026 the center served 52 thousand meals, served an average of 600 clients, provided 17,000 trips for social-life services such as medical, shopping, etc., provided over 1900 monthly programs for wellness and mental activity, and distributed over 1800 food boxes.

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**ACTS AND ISSUES:**

The following sections related to compensation and funding of the contract are listed below:

|                                                               |                          |
|---------------------------------------------------------------|--------------------------|
| 5. Compensation Paid by Legacy to Habersham County            | <u>Original Contract</u> |
| (b) Nutrition site operation                                  | \$251,305                |
| (d) Wellness                                                  | \$17,027                 |
| (e) Transportation                                            | <u>\$18,902</u>          |
| <b>Total</b>                                                  | <b>\$287,234</b>         |
| 6. Non-Federal Funds, county paid cash match/additional funds |                          |
| (a) Nutrition                                                 | \$18,777                 |
| (a) Transportation                                            | \$2,274                  |
| (a) Wellness                                                  | \$1,892                  |
| (b) Minimum cash requirement Congregate Meals                 | \$108,937                |
| (b) Minimum cash requirement home-delivered                   | \$270,170                |
| (b) Non-match local resources                                 | <u>\$632,314</u>         |
| <b>Total</b>                                                  | <b>\$1,034,364</b>       |

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**OPTIONS:**

- 1) Approve recommendation of contract with Legacy Link
  - 2) Deny recommendation for approval of the FY24-25 Contract with Legacy Link
  - 3) Commission defined alternative
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**RECOMMENDED SAMPLE MOTION:**

Move to approve contract and authorize Chairman's approval.

Signature.

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**DEPARTMENT:**

Prepared by: Kathy Holcomb

Director: \_\_\_\_Kathy Holcomb\_\_

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**ADMINISTRATIVE**

**COMMENTS:** \_\_\_\_\_

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\_\_\_\_\_

\_\_\_\_\_ **DATE:** \_\_\_\_\_

County Manager

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Parties:       The Legacy Link, Inc.  
                  P.O. Box 1480  
                  4080 Mundy Mill Road  
                  Oakwood, Georgia 30566  
                  Phone No: 770-538-2650

Habersham County Board of Commissioners  
130 Jacob's Way, Suite 301  
Clarksville, Georgia 30523  
Phone No: 706-839-0200

Subject:       Nutrition / Senior Center Program

Term:          July 1, 2025 to June 30, 2026

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**AGREEMENT**

THIS AGREEMENT entered into this First day of July, 2025 between THE LEGACY LINK, INC. and the HABERSHAM COUNTY BOARD OF COMMISSIONERS, hereinafter referred to as the "Contractor".

**WITNESSETH:**

WHEREAS, The Legacy Link, Inc. has entered into an Agreement with the Department of Human Services of the State of Georgia for the purpose of carrying out a component of The Legacy Link, Inc., Area Agency on Aging Plan; and

WHEREAS, this component of said Area Plan is the provision of Nutrition and Senior Center services to the elderly; and

WHEREAS, this component of said Area Plan also includes the provision of Wellness services to elderly persons; and

WHEREAS, this component of said Area Plan also includes the provision of Transportation services to the elderly; and

WHEREAS, The Legacy Link, Inc. and the Contractor desire to enter into an Agreement to provide the aforementioned Nutrition, Senior Center, Wellness, and Transportation services in Habersham County;

NOW, THEREFORE, in consideration of the mutual promises contained herein, the parties hereto do hereby agree as follows:

1. Term. The term of this Agreement shall be from July 1, 2025 to 12:00 Midnight, Eastern Daylight Time, June 30, 2026.

2. Description of Services. The Contractor shall, in a satisfactory and proper manner as determined by The Legacy Link, Inc., perform the services described below with preference given to low-income minority and rural elderly.
- a) Operation of one (1) nutrition / senior center program site to be located in Habersham County;
  - b) Operation of the nutrition / senior center site includes serving one meal a day, five days a week (247 days per year) as specified in the Grant Application incorporated herein, for a total of 13,000 units of Congregate nutrition services to 400 elderly persons, 36,000 units of Home-Delivered nutrition services to 170 elderly persons, providing client assessment for services, nutrition education and any other activities which seem necessary to educate and inform the elderly of services in the community and/or to bring independence and dignity into their lives.
  - c) Provide Wellness services for elderly persons in Habersham County as described in The Legacy Link, Inc. Area Plan for the period July 1, 2025 to June 30, 2026. Services must be performed as provided in Subpart “D” of Title III of the Older Americans Act of 1965 as amended. A total of 1,185 units of Wellness (Health Promotion/Disease Prevention) Group Services will be provided to 430 individuals in the categories of Lifestyle Management, Nutrition Education, Physical Activity, and Program Awareness/Disease Prevention in Habersham County.
  - d) Provide Transportation services for elderly persons in Habersham County as described in The Legacy Link, Inc. Area Plan for the period July 1, 2025 to June 30, 2026. Services must be performed as provided in Subpart "D" of Title III of the Older Americans Act of 1965 as amended. A total of 4,000 units of Transportation services to 163 persons.
3. Supervision and Administration. The intent of the parties being that all funds provided hereunder to the Contractor be utilized for the provision of services, the Contractor shall be responsible for all administrative support incurred in the provision of the above-mentioned services and shall provide supervision and administration necessary for the provision of said services, and shall provide all costs of administrative support, supervision and administration in not less than the dollar amount specified in The Legacy Link, Inc. Area Plan and continuation proposal for July 1, 2025 to June 30, 2026.

4. Reports.

- a) A financial report containing a statement of all expenditures for the preceding month, a statement of cumulative expenditures under the Agreement to date, and a statement of all unexpended funds on hand shall be submitted by the Contractor to The Legacy Link, Inc. by the fifth business day of the following month commencing with a report for the month of July, 2025.
- b) A program report describing services rendered pursuant to this Agreement during the preceding month shall be submitted by the Contractor to The Legacy Link, Inc. on or before the fifth business day of the following month commencing with a report for the month of July, 2025.
- c) All reports shall be prepared on such forms and in such a manner as shall be prescribed by The Legacy Link, Inc.
- d) The Legacy Link, Inc. reserves the right to refuse to accept or honor any report not timely filed.

5. Compensation.

- a) Subject to the timely filing of the reports described in paragraph four (4), and subject to payment by the Department of Human Services to The Legacy Link, Inc. of the appropriate funds, The Legacy Link, Inc. shall, on or before the twenty fifth day of each month commencing with the month of August, 2025, reimburse the Contractor for actual expenditures made pursuant to the Agreement for each preceding month based on the aforementioned financial report.
- b) The total compensation paid by The Legacy Link, Inc. to the Contractor for nutrition site operation, including both Congregate and Home Delivered Meals operation and management, pursuant to this Agreement shall not exceed Two Hundred Fifty-One Thousand Three Hundred Five Dollars (\$251,305.00). The total compensation paid by The Legacy Link, Inc. to the Contractor for Wellness services pursuant to this agreement shall not exceed Seventeen Thousand and Twenty-Seven Dollars (\$17,027.00)
- c) The total compensation paid by The Legacy Link, Inc. to the Contractor for Transportation services pursuant to this Agreement shall not exceed Eighteen Thousand

Nine Hundred Two Dollars (\$18,902.00).

6. Non-Federal Funds.

- a) As a condition of this Agreement, the Contractor agrees to insure non-federal funds in the amount of Eighteen Thousand Seven Hundred Seventy-Seven Dollars (\$18,777) will be available for nutrition site operations, Two Thousand Two Hundred Seventy Four Dollars (\$2,274.00) for Transportation and One Thousand Eight Hundred Ninety-Two Dollars (\$1892.00) for Wellness services.
- b) The Contractor further agrees to insure local cash based on actual cost per meal and available federal and state funds for 13,000 Congregate and 36,000 Home Delivered Meals. The minimum cash requirement for the term of the Agreement being One Hundred Eight Thousand Nine Hundred Thirty-Seven Dollars (\$108,937.00) for Congregate meals and management of those meals; and Two Hundred Seventy Thousand One Hundred Seventy Dollars (\$270,170.00) for Home Delivered Meals and management of those meals. The Contractor shall provide the necessary non-match local resources required for the provision of the services listed in item two (2) of this contract, this amount being Six Hundred Thirty-Two Thousand Three Hundred Fourteen Dollars (\$632,314.00).
- c) Any donations collected during the term of this Agreement which are in excess of the local cash requirement must be used by the Contractor to expand services under this Agreement.

7. Unexpended Funds. Upon expiration or termination of this Agreement for any reason, all unexpended funds held by the Contractor shall revert immediately to The Legacy Link, Inc.

8. Right to Withhold Payment. The Legacy Link, Inc. reserves the right to withhold contract payments under this Agreement if it appears to The Legacy Link, Inc. that the Contractor is failing to substantially comply with the quality of service or the specified completion schedule of its duties required under this agreement, and/or to require further proof of reimbursable expenses prior to payment thereof, and/or require improvement at the discretion of The Legacy Link, Inc. in the programmatic performance of service delivery.

9. Collection of Audit Exceptions. The Contractor agrees that The Legacy Link, Inc. may withhold net payments equal to the amount which has been identified by an audit notwithstanding the fact that such audit exception is made against a prior or current contract or subcontract. The Contractor may also repay The Legacy Link, Inc. for the total exception by check.
10. Compliance with Laws and Regulations; Incorporation of Documents and Laws. The contracts and other documents, and the federal and state laws, regulations, guidelines, opinions, and standards listed below, as now or hereafter amended, are hereby incorporated into and made a part of this Agreement by reference. The Contractor shall comply with all of the foregoing in undertaking all of the obligations and duties assumed by it under this Agreement. The Contractor further assumes responsibility for full compliance with such laws, regulations, guidelines, opinions, and standards and agrees to fully reimburse The Legacy Link, Inc. for any loss of funds or other resources resulting from noncompliance on the part of the Contractor, its agents, servants, or employees. The following documents are incorporated into, and made a part of, this Agreement by reference thereto:
- a) The Legacy Link, Inc. Area Plan for July 1, 2025 to June 30, 2026.
  - b) Agreement between The Legacy Link, Inc. and the Georgia Department of Human Services to implement applicable provisions of the Older Americans Act of 1965, as amended.
  - c) Georgia Division of Aging Services Title III Manual of Policies and Procedures
  - d) 45 CFR - Part 74 Administration of Grants;
  - e) Official Code of Georgia Annotated Sections 45-10-20 through 45-10-28 (Conflict of Interest);
  - f) 45 CFR - Part 80 Civil Rights;
  - g) 45 CFR - Part 92;
  - h) Office of Management and Budget, Circular A-102;
  - i) The "Single Audit Act of 1984" (PL 98-502);
  - j) Reimbursement of travel expenses under this Agreement must not exceed rates in Statewide Travel Regulations.

- k) Section 1352 of PL 101-12 Prohibitions and Requirements Related to lobbying);
- l) Opinions of the Attorney General of Georgia;
- m) All other applicable federal, state and local laws, ordinances, resolutions and regulations.

11. Purchasing. All of the Contractor's purchases of supplies, equipment or services under this Agreement must be accomplished in accordance with 45 CFR - Part 74 Administration of Grants.

12. Maintenance of Records. The Contractor shall maintain such records and accounts, including property, personnel, and financial reports as deemed necessary by The Legacy Link, Inc. to assure a proper accounting of all program funds, including both federal and nonfederal matching funds expended to enable The Legacy Link, Inc. to comply with all federal and state financial accountability requirements.

- a) Contractor record retention requirements are seven years from submission of final expenditure report. If any litigation, claims or audit is started before the expiration of seven years, the records shall be retained until all litigations, claims or audit findings involving the records have been resolved. These records shall be retained in a manner and for the period specified in 45 CFR - Part 74 Administration of Grants.
- b) At any time during normal business hours and as often as The Legacy Link, Inc. may deem necessary, there shall be made available to The Legacy Link, Inc. all of the Contractor's records with respect to all matters covered by this Agreement, and the Contractor will permit The Legacy Link, Inc. or its designated representative to audit, examine and make excerpts from invoices, materials, payrolls, records of personnel, conditions of employment and other data relating to matters covered by this Agreement.

13. Property. A property inventory record, including source of funds for acquisition, date of acquisition, cost of acquisition, description, model and serial numbers, shall be maintained accurately by the Contractor in such form and manner as shall be specified by The Legacy Link, Inc. on all non-expendable items of personal property acquired in whole or in part with funds disbursed pursuant to this Agreement. The Contractor shall report the acquisition of any property to The Legacy Link, Inc. on Department of Human Services Form #5111. This

report shall be made within 30 days of acquisition. Upon termination of this Agreement, an inventory report will be submitted to The Legacy Link, Inc. for determination by The Legacy Link, Inc. as to disposition of the personal property. The Contractor shall be responsible for reporting to The Legacy Link, Inc. the loss, damage, theft or destruction of any property and for replacing and repairing such items.

14. Intangible Property, Inventions, Patents and Copyrights. The Contractor agrees that if patentable items, patent rights, processes, or inventions are produced in the course of work funded by this contract, to report such facts in writing promptly and fully to The Legacy Link, Inc. The Federal agency and the Georgia Department of Human Services shall determine whether protection on the invention or discovery shall be sought. The Federal agency and the Georgia Department of Human Services will also determine how the rights under any patent issued thereon, shall be allocated and administered in order to protect the public interest consistent with Public Law 96-517, OMB Circular A-124 as printed in 47 FR 7556.

15. Non-discrimination in Employment or Services.

- a) The Contractor agrees that it shall not discriminate against any persons in the provision of any services or in any terms or conditions of employment on the basis of political affiliation, race, color, religion, national origin, sex, age or handicap and will comply with all applicable Federal and State laws, rules, regulations and guidelines prohibiting discrimination.
- b) The Contractor shall adopt and implement an acceptable Affirmative Action Plan and shall furnish to The Legacy Link, Inc. a copy of such plan.
- c) The Contractor further agrees that where The Legacy Link, Inc. is bound to compliance in any matter related to this Contract the Contractor will comply and will take such measures as The Legacy Link, Inc. or the above laws, rules, guidelines and regulations indicate as being required to assure compliance.
- d) It is expressly understood that upon receipt of evidence of any such discrimination, The Legacy Link, Inc. shall have the right to immediately terminate this Agreement.
- e) The Contractor agrees to comply with all applicable provisions of the Americans with

Disabilities Act (ADA) and any relevant federal and state laws, rules and regulations regarding employment practices toward individuals with disabilities and the availability/accessibility of programs, activities or services for clients with disabilities.

The Contractor agrees to require any subcontractor performing services funded through this contract to comply with all provisions of the federal and state laws, rules, regulations and policies described in this paragraph.

16. Workers' Compensation Insurance. The Contractor warrants to The Legacy Link, Inc. that adequate workers' compensation insurance in the amount and form required by Georgia law is maintained on all employees of the Contractor. Upon the request of The Legacy Link, Inc., the Contractor shall furnish to The Legacy Link, Inc. a certificate of insurance verifying the existence of the aforementioned insurance.

17. Criminal Records Investigations: The Contractor agrees that, for the filling of positions or classes of positions having direct care responsibilities for services rendered under this contract, applicants selected for such positions shall undergo a criminal record history investigation which shall include a fingerprint record check pursuant to the provisions of Code Section 49-2-14 of the Official Code of Georgia Annotated. The Contractor will provide the forms which will include the required data from the applicant. Pursuant to O.C.G.A. § 49-2-14, the Contractor agrees to obtain the required information and cover the fee as required. Fingerprint record checks shall be submitted via Live Scan electronic fingerprint technology via the Idemia-Georgia Applicant Processing Services (GAPS) system. Contractors must register with the GAPS at <https://ga.state.identogo.com/> and follow the instructions provided on the website.

18. Confidentiality of Individual Information. The Contractor agrees to abide by all state and federal laws, rules and regulations and policies of the Georgia Department of Human Services respecting confidentiality of individuals' records. The Contractor further agrees not to divulge any information concerning any individual to any unauthorized person without the written consent of the individual client or responsible parent or guardian.

19. AIDS Policy. The contractor agrees not to discriminate against any client who may have AIDS or be infected with Human Immunodeficiency Virus (HIV). The Contractor is encouraged to provide or cause to be provided appropriate AIDS training to its employees and to seek AIDS technical advice and assistance from appropriate health department office. The Contractor further agrees to refer clients requesting additional AIDS related services or information to the appropriate county health department.
20. Publicity. Any publicity given to the program or services provided herein including, but not limited to, notices, information, pamphlets, press releases, research, reports, signs and similar public notices prepared by or for the Contractor shall identify The Legacy Link, Inc. as a sponsoring agency. The Contractor shall not identify the Georgia Department of Human Services as a sponsoring agency without prior approval. The Contractor shall not display the Georgia Department of Human Services name or logo in any manner without prior written authorization of the Commissioner.
21. Evaluation. The Legacy Link, Inc. shall be allowed to carry out such monitoring and evaluation activities of the programs of the Contractor as is determined necessary by The Legacy Link, Inc.
22. Consultant/Study Contract. The Contractor agrees not to release any information, findings, recommendations or other material developed or utilized during or as a result of this contract until the information has been provided to The Legacy Link, Inc. and ultimately to the Georgia Department of Human Services. Any research, study, review or analysis of clients served must be reviewed and approved by The Legacy Link, Inc. and the Georgia Department of Human Services.
23. Subcontracts. The Contractor shall not subcontract any portion of this Agreement without the express written consent of The Legacy Link, Inc. In the event of any subcontract, the Contractor shall incorporate into and require its subcontractor to comply with all of the provisions of this Agreement, and the Contractor shall remain primarily liable to The Legacy Link, Inc. for all duties, obligations and responsibilities assumed by the Contractor under this

Agreement and shall not be relieved of any such duties, obligations or responsibilities.

24. Status of Parties as Independent Contractors. Nothing contained in this Agreement shall be construed to constitute the Contractor or any of its employees, servants, agents or subcontractors as a partner, employee, servant or agent of The Legacy Link, Inc., nor shall either party to this Agreement have any authority to bind the other in any respect, it being intended that each shall remain an independent contractor. The Legacy Link, Inc. is interested only in the results to be achieved and shall have no control over the actual conduct of the work to be performed.
25. Indemnification. The Contractor shall assume all liability and risks for all damages and injuries to persons or property which shall or may arise or accrue out of the conduct of any activity relating to the performance of this Agreement by the Contractors, its officials, employees, agents, or servants and shall indemnify and save harmless The Legacy Link, Inc. from any and all liability, actions, causes of action, suits, damages, attorneys' fees and costs which may arise or accrue out of the conduct of any activity relating to the performance of this Agreement by the Contractor, its official, employees, agents, or servants.
26. Conflict of Interest. The Contractor shall comply with the provisions of the Official Code of Georgia Annotated, Section 45-10-20 through 45-10-29, as amended, and O.C.G.A. §§ 45-10-40 and 45-10-41 which prohibit and regulate certain transactions between certain State officials, employees and the State of Georgia, have not been violated and will not be violated in any respect.
27. Debarment. In accordance with Executive Order 12549, Debarment and Suspension, as implemented at 2 CFR Part 180, 2 CFR Part 376, and 45 CFR § 75.213, Contractor certifies by signing the Annex titled Certification Regarding Debarment, Suspension, Ineligibility And Voluntary Exclusion Lower Tier Covered Transaction that neither it nor its principals are presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this Contract by any Federal department or agency. Contractor further agrees that it will include the clause titled "Certification Regarding Debarment,

Suspension, Ineligibility, and Voluntary Exclusion -- Lower Tier Covered Transaction," without modification, in all lower tier transactions and in all solicitations for lower tier covered transactions.

28. Termination. This Agreement may be terminated by either party upon thirty (30) days prior written notice to the other party. The Contractor shall be compensated for all services satisfactorily rendered prior to and including the date of termination.

29. Termination Due to Non-Availability of Funds. Notwithstanding any other provision of this Agreement, in the event that any of the funds to be made available to The Legacy Link, Inc. by the appropriate federal, state and local sources for carrying out the functions to which this Agreement relates do not become available or in the event the sum of all obligations of The Legacy Link, Inc. incurred under this Agreement entered into as of the date of this Agreement become unavailable for disbursement then this Agreement shall immediately terminate without further obligation to The Legacy Link, Inc. as of that moment.

30. Entire Agreement; Modification.

- a) This writing contains the entire Agreement of the parties, and no representations are made or relied upon by either party other than those expressly set forth.
- b) No modification, amendment, waiver, termination or discharge hereof shall be binding upon either party unless executed in writing by the parties.

31. Execution in Duplicates. This Agreement is executed in duplicate, and each of the duplicates shall be deemed to be an original and shall have the same force and effect as if it alone had been executed by the parties.

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IN WITNESS WHEREOF, the parties hereto have hereunto set their hands and affixed their seals the day and year first above written.

THE LEGACY LINK, INC.

By: \_\_\_\_\_ Date: \_\_\_\_\_  
Chief Executive Officer/AAA Director

CONTRACTOR:  
HABERSHAM COUNTY BOARD OF COMMISSIONERS

By: \_\_\_\_\_ Date: \_\_\_\_\_  
Chairman, County Board of Commissioners

Name: \_\_\_\_\_